# Appendix B

Initial Study/Notice of Preparation/Distribution List

# INITIAL STUDY# E/R 5764 Musick Facility PROJECT REF. Expansion & Operation

# INITIAL STUDY

2. LEAD AGENCY: Orange County Environmental Management Agency/ Orange County Sheriff/Coroner

1. PROJECT TITLE: Musick Facility Expansion and Operation

3. CEQA CONTACT PERSON: Paul Lanning, Planner IV

LEAD DIVISION: Office of the Director/ Orange County Sheriff/Coroner

PROJECT NUMBER:

PHONE NUMBER: (714) 834-3686

Southeasterly of the future extension of Alton Parkway at the intersection with Trabuco Road (Irvine Boulevard) in the unincorporated area of Orange County; 100± acres (13502 Musick Drive, Irvine, CA 92718) 4. PROJECT LOCATION:

5. PROJECT SPONSOR'S NAME: 0. C. Board of Supervisors 0. C. Sheriff/Coroner

GENERAL PLAN DESIGNATION: 4.1 "Public Facilities"

ADDRESS: 10 Clvlc Center Plaza, Santa Ana, CA 550 N. Flower Street, Santa Ana, CA 7. ZONING: A-1 General Agriculture

DESCRIPTION OF PROJECT: (Describe the whole action involved)
Please see Detailed Project Description (attached)

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SOURCES OF INFORMATION: (Numbered) FEIR 447; FEIR 558; 0.C. General Plan; City of Irvine General Plan; City of Lake Forest General Plan, NCCP. o,

10. RESPONSIBLE AGENCIES:

0. C. Sheriff's Department; State Department of Corrections

The environmental factors checked below would be potentially affected by this project, involving at least one impact that is a "Potentially Significant Impact" or "Potentially Significant Unless Mitigated," as indicated on the attached Environmental Analysis Checklist.

Recreation	Energy & Mineral Resources	X Hazards	X Public Services	X Utilities & Service Systems
İ		×	X	×
X Air Quality	X Noise	Biological Resources	X Aesthetics	Cultural/Scientific Resources
×	×	1	×	
X Land Use & Planning	Population & Housing	Geophysical	Water	Transportation/Circulation
×			×	X

# SIGNIFICANT **LESS THAN** SIGNIFICANT MITIGATED UNLESS × **POTENTIALLY** SIGNIFICANT **ENVIRONMENTAL FINDINGS** SHORT-TERM: Does the project have the potential to achieve short-term, to the disadvantage of POTENTIAL TO DEGRADE: Does the project have the potential to degrade the quality of the population to drop below self-sustaining levels, threaten to eliminate a plant or animal community, project are considerable when viewed in connection with the effects of past projects, the effects of ADYERSE IMPACTS ON HUMANS: Does the project have environmental esfects which will environment, substantially reduce the habitat of a fish or wildlife species, cause a fish or wildlife cumulatively considerable? ("Cumulatively considerable" means that the incremental effects of a CUMULATIVE IMPACTS: Does the project have impacts that are individually limited, but reduce the number or restrict the range of a rare or endangered plant or animal, or eliminate cause substantial adverse effects on human beings, either directly or indirectly? important examples of the major periods of California history or prehistory? other current projects, and the effects of probable future projects.) ong-term, environmental goals?

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IMPACT

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# **DETERMINATION**

I find that the proposed project COULD NOT have a significant effect on the environment, and a NEGATIVE DECLARATION will be prepared. I find that although the proposed project COULD have a significant effect on the environment, there will not be a significant effect in this case because Mitigation Measures have been added to the project. A MITIGATED NEGATIVE DECLARATION will be prepared.

f find that the proposed project MAY have a significant effect on the environment which has not been analyzed previously. Therefore, an ENVIRONMENTAL IMPACT REPORT is required.

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I find that although the proposed project could have significant effect(s) on the environment, all project impacts have been adequately analyzed and mitigated in a PREVIOUS CEQA DOCUMENT prepared and approved/certified pursuant to State and County CEQA Guidelines. find that although the proposed project has been analyzed and mitigated as part of an earlier document prepared and approved/certified pursuant to State and County CEQA Guidelines, minor additions and/or clarifications are needed to make the previous documentation adequate to cover the project. Therefore, an APDENDUM will be prepared for the proposed project.

RB:hdPCPE3.PM4(4178) Signature

Date

001979



# ENVIRONMENTAL ANALYSIS CHECKLIST

ISSUES & SUPPORTING DATA SOURCES:	Potential Signfent. Impact	Signfent. I Unless Miligied	Less Than Signfent. Impact	No Impact	Po Sig ISSUES & SUPPORTING DATA SOURCES:	Potential Signfent. Impact	Signfent.   Unless Migted	Less Than Signfent Impact	No Impact
1. LAND USE & PLANNING. Would the proposal:		į			4. WATER (Cont'd)		1		
a) Conflict with general plan designation or zoning (source #(s): )		1	×		c) Discharge into surface waters or other alteration of surface water quality (temperature, dissolved oxygen		>		
b) Conflict with applicable environmental plans or policy of agencies with jurisdiction over the project?  (				×	d) Changes in the amount of surface water in any water body? ( )		<b> </b>		
c) Affect agricultural resources or operations (e.g., impacts to soil or farmlands, or impacts from incompatible land uses)? ( )		×			<ul> <li>c) Changes in currents, or the course or direction of water movements? ( )</li> </ul>		1		×
<ul> <li>d) Disrupt or divide the physical arrangement of an established community (such as a low-income or minority community)?</li> </ul>		.		×	<ul> <li>f) Change in the quantity of ground water, either through direct additions or withdrawals, or through interception of an aquifer by cuts or excavations? ( )</li> </ul>		•		×
c) Conflict with adjacent, existing or planned, land uses? (	×	•			g) Altered direction or rate of flow of groundwater? ( )		1	1	×
2. POPULATION & HOUSING. Would project:	1				h) Impacts to groundwater quality? (		×	1	
a) Cumulatively exceed adopted regional or local population projections? (				×	5. TRANSFORTATION/CIRCULATION. Would the proposal result in:				
b) Induce substantial growth in an area directly or indirectly through project in an undeveloped area					<ul> <li>a) Increased vehicle trips or traffic congestion beyond adopted policies and/or forecasts? (</li> </ul>	1	×		
or extension of major infrastructure? ( ) c) Displace existing housing? ( )				××	b) Safety hazards from design features (e.g. sharp curves or daugerous intersections) or incompatible uses (e.g. farm equipment)?			:	×
3. GEOPHYSICAL, Would project result in or expose people to impacts involving:					c) Inadequate emergency access or access to nearby uses? ( )			×	:
a) Local fault rupture? ( )		1		×	d) Insufficient parking capacity on-site or off-site?( )			×	
b) Seismicity: ground shaking or liquefaction? (			×		e) Hazards or barriers for pedestrians or bicyclists? ( )	1	1	×	
c) Seismic: seiche or tsunami? ( ) d) Landslides or mudslides? ( )				×	f) Conflicts with adopted policies supporting alternative transportation (e.g. bus turnouts, bicycle racks)? ( )		ļ	į	×
e) Erosion, changes in topography or unstable soil conditions from excavation, grading or fill? ( )			×			1	×		
f) Subsidence of the land? ( )			×		<ul> <li>a. Alik QUALITY. Would the proposal:</li> <li>a) Violate any SCAQMD standard or contribute to air</li> </ul>		-		
g) Expansive soils? ( ) h) Unique gcologic or physical features? ( )			×	×	quality deterioration beyond projections of SCA(MD? ( )			×	
4. WATER. Would the proposal result in:					<ul> <li>b) Expose sensitive population groups to pollutants in excess of acceptable levels?</li> </ul>	l		×	1
<ul> <li>a) Changes in absorption rates, drain-age patterns, or the rate and amount of surface runoff? ( )</li> </ul>	.	×			c) Alter air movement, moisture, or temperature, or cause any change in climate? ( )				×
<ul> <li>b) Exposure of people or property to water related hazards such as flooding? (</li> </ul>				×	d) Crente objectionable odors? ( )		×		
				Page	0			0018	08

ISSUES & SUPPORTING DATA SOURCES:	Potential Signfent. Impact	Signfent. Unless Mtigted	Less Than Signfent. Impact	No Impact	Potential Signfont. Less Than Signfont. Unless Signfont. Philess Signfont. Philess Signfont. Instruct of the state of the	No Impact
7. NOISE. Would the proposal:					Y & MINERAL RESOURCES. Would	T
a) Increase existing noise levels? ( )	ļ	×			. Project:	
b) Expose people to noise levels exceeding adopted					a) Conflict with adopted energy conservation plans? ( )	×
		×			b) Use non-renewable resources in a wasteful and inefficient manner? (	<b>&gt;</b>
8. BIOLOGICAL RESOURCES. Would Project impact:	#					
a) Endangered, threatened or rare species or their habitats (including but not limited to plants fish						
insects, animals and birds)? ( )			×		a) A risk of accidental explosion of release of nazardous substances (including, but not limited to; oil,	
b) Locally designated species (e.g. heritage trees)? ( )			×			
c) Locally designated natural communities (e.g. oak				;	b) Possible interference with an emergency response plan or emergency evacuation plan? ( ) X	
				×		
d) Welland habitat (e.g. marsh, riparian and vernal pool)? ( )		×			. =	1
e) Wildlife dispersal or migration corridors? (	İ			×	hazards?( )	
f) Adopted conservation plans and policies (e.g. Resource Management Plan)? (				>	e) Increased fire hazard in designated high fire hazard areas (e.g. flammable brush, grass, or trees)? ( X	
9. AESTHETICS. Would the proposal:		1	[	1	14. PUBLIC SERVICES, Would Project result in	
a) Affect a scenic vista or view open to the public?			;		red government services in:	
		1	×		a) rice protections ( )	
b) Affect a designated scenic highway? ( )	1		×		b) Police protection? ( ' )	
c) Result in an offensive aesthetic effect? (		×			c) Schools? ( )	×
d) Create light or glare beyond the physical limits of the	-	<b>&gt;</b>			d) Maintenance of public facilities, including roads? ( )	×
Figure site ( )	-	4			c) Other governmental services? ( )	
the Project:					15. UTILITIES & SERVICE SYSTEMS. Would Project result in needs for new or substantial alterations:	
a) Disturb paleo resources? ( )				×	a) Power or natural gas? ( )	
b) Disturb archaeo resources? ( )	1			×		
c) Affect historical resources? ( )				×	ment or distribution	<u> </u>
d) Have the potential to cause a physical change which					(acilities? ( ) X X	
				×	d) Sewer or septic tanks? ( )	<u> </u>
c) Restrict existing religious or sacred uses within the potential impact area? (				×	e) Solid waste disposal?( )	
11. RECREATION. Would Proposal:			!		PERSONS/AGENCIES CONSULTED	
a) Increase demand for local or regional parks or other					OCEMA, OCSD, NCCP Coordinator, OCTA, City of Lake Forest,	Ĭ,
by Affect eviction representational	]			× ;	Reuse Plan Team, City of Irvine	
c) Conflict with adopted repressional plans and activities				<u>-</u>		-
				×	001981	-
				ء ا	.)	7



# ENVIRONMENTAL MANAGEMENT AGENCY P.O. BOX 4048 SANTA ANA, CALIFORNIA 92702-4048

# **NOTICE OF PREPARATION**

Date:

6/7/96

Subject:

Notice Of Intent To Prepare A

Draft Environmental Impact Report #\_ 564

Project Title:

Expansion of James A. Musick Facility; Relocation of

Interim Care Facility; Southeast Sheriff's Station

Applicant:

County of Orange; Orange County Sheriff-Coroner

The Orange County Environmental Management Agency has conducted an Initial Study for the subject project and has determined that an Environmental Impact Report is necessary. The County of Orange will be the Lead Agency for the subject project and will prepare the EIR. In order for the concerns of your agency to be incorporated into the Draft EIR, we need to know the views of your agency as to the scope and content of the environmental information relevant to your agency's statutory responsibilities in connection with the proposed project. Your agency must consider the EIR prepared by the County of Orange when considering your permit or approval for the project. The project description, location, and an analysis indicating the probable environmental effects of the proposed action are contained in the attached materials.

Pursuant to Section 21080.4 of CEQA, your response must be sent as soon as possible but not later than 30 days after receipt of this notice.

If any significant changes in the proposed project occur, we will advise you. If you have need for additional information, contact <u>Paul Lanning</u>
of the <u>EMA/Environmental</u> Division at 834-3686.

Planning

Attachment: Initial Study

F0250-103.1 R8/85

# **Notice of Preparation**

# **EXPANSION OF EXISTING JAIL FACILITY:**

- JAMES A. MUSICK FACILITY EXPANSION AND OPERATION
- RELOCATION OF INTERIM CARE FACILITY
- SOUTHEAST SHERIFF'S STATION

# Introduction

The purpose of this Notice of Preparation and Initial Study is to fulfill the requirements of the California Environmental Quality Act (CEQA) with respect to public notification and scoping of the content of an EIR to be undertaken by the County of Orange. Although, pursuant to CEQA, the County of Orange could have dispensed with the preparation of an Initial Study and rendered only a brief statement of the probable environmental effects of the project in the Notice of Preparation, the County of Orange has elected to issue the results of its preliminary analysis in the form of an Initial Study to better solicit public input.

The conclusions and analytical directions in the Initial Study are preliminary in nature, since additional topical or focus areas are often suggested or discovered as analysis proceeds. The issue in any EIR is the analysis of significant effects on the environment -- a substantial, adverse change in the physical conditions within the area affected by the project. Therefore, the Initial Study is not considered the exclusive document to disclose all of the impact analyses that will be made in the EIR, but rather only those areas which are known to possess the potential for significant effects at this time. Even as to those impacts, it is possible that later study may reveal them to be insignificant.

An important limiting feature of the analysis to be included in this EIR are the impacts addressed by any prior EIRs which have been certified, whether for the facility, for projects in the study area, or for alternative sites. To the extent appropriate, such data will be incorporated by reference into the new EIR, and relied upon if still valid. Where this approach is used, the data will be briefly summarized and related to the discussions in the EIR. It will not be the intent of this EIR to revisit issues for which findings have already been made with respect to certain impact areas, unless it can be shown that the new project, changed circumstances, or new information make reliance on the data inadvisable.

Nonetheless, in the interests of insuring that the public is fully informed, the EIR will include an explanation of how jail funding is sought, and how jail facilities are brought on line. Even thought this information is a matter of public record, the County and the Sheriff-Coroner believe that the public's understanding will be enhanced by such an explanation.

# Statement of Need for Expansion/Preliminary Statement of Project Objectives

The following information has been assembled from documents of public record.

Severe funding constraints, combined with serious public controversy on new locations for jails, have substantially limited the planning, construction and staffing of new jail beds. The overcrowding in the jail system and legal limitations on overcrowding, including a court order, dictate an urgent need to bring additional facilities on-line. Unlike certain other public and private facility demands, neither the Board of Supervisors nor the Orange County Sheriff-Coroner has control over the generation of inmates. Increased population, criminal elements, and other similar characteristics of urban society cause a situation where inmate populations grow substantially, and housing must be provided. Furthermore, legal mandates -- such as the "Three Strikes and You're Out" initiative measure -- require more inmates to be incarcerated in County facilities -- for longer periods of time thereby increasing the need for new facilities. None of these "supply" factors can be meaningfully affected by local officials, who must simply respond to the demands presented in the interests of the safety of residents.

Although the County has endeavored on many occasions to locate new jail facilities, lack of community support, funding constraints, and lack of certified environmental documentation for a project have limited its ability to do so. While the County has long recognized the need for 10,911 total beds in the jail system by the year 2006<sup>1</sup>, it has been difficult to move towards this goal on new sites. The least expensive, most readily available approach has been to maximize sites already available and operating in a manner which reduces the costs to operate at the newly desired level, and brings these facilities on-line in a minimum of time. Such a step was taken with the Intake and Release Center in Santa Ana, and the recent approval of two expansions at the Theo Lacy facility in Orange. Even if all the approved expansions existed at the time of writing, there would still be a serious shortfall in jail beds, particularly maximum security beds.

In identifying the Musick facility for expansion, the Board is not focusing exclusively on this facility. However, when jail bed pressure exists at the level currently experienced in the County of Orange, and the County has spent several years searching for new sites without success, it is logical to seek expansion at the facilities which can most readily accommodate expansion. This is particularly true in light of the County's strained financial condition. In the case of the Musick facility, the site already has immediate available area to accommodate this expansion, as well as appropriate utilities for servicing. Sufficient demand for such a facility exists already in the South County area, as will be reported in the EIR through a presentation of information regarding arrests by jurisdiction.

With the foregoing as background, the following project description focuses on an increase at the Musick facility not as a convenience, but rather as the most expedient reasonable and

<sup>&</sup>lt;sup>1</sup>1987 Major Corrections Needs Assessment Study Update, Omni Group.

feasible project proposal to bring new beds on-line at a site already owned by the County of Orange. The EIR will also address, in detail, alternative sites -- both County owned and non-County owned -- to accommodate this expansion, as required by CEQA, and consolidation of facilities. The EIR will also acknowledge that the issue is not one solely of an alternative site for this jail; because this facility would only bring the County current in jail beds to the year 2006, there will be further sites which will be necessary beyond 2006.

To the extent consistent with basic project objectives, the EIR will also examine non-structural solutions to jail overcrowding. Some of these potential aids have been studied before (i.e., electronic confinements, work furlough, video arraignments), but are not yet funded. These are alternatives to incarceration which address a relatively small segment of the jail population. For example, in the Theo Lacy expansion process, it was found that if all of the alternatives to incarceration were implemented, there would only be a relatively minor reduction in the jail population. This is not because such alternatives are unwise or ineffective. It is a matter of volume -- such alternatives to incarceration address inmates in the hundreds, while the demand is created in the thousands. Also, these alternatives are not appropriate for that segment of the jail population where the greatest need for beds exist namely medium and maximum security inmates. Therefore, while an important component of any corrections system, such alternatives are not a complete solution.

The County of Orange has attempted to anticipate all areas which should be considered in this EIR, and has identified same in the attached Initial Study. However, as noted earlier, this listing is not considered exhaustive, as further research may reveal and refine additional conclusions. The extensive project description for this NOP and Initial Study provides a sufficient basis for the public to make meaningful input into the project at an early enough time to enable consideration in the EIR. The organization of the analysis herein focuses on the Environmental Checklist of the County of Orange.

The Initial Study considers both the construction effects of the expansion of Musick facility expansion and the operational aspects. It is acknowledged that the Sheriff-Coroner is a Responsible Agency, since the Sheriff operates the jail and by statute is in sole control of the inmates within the jail system. Therefore, the EIR will focus on the actions that could conceivably be taken after the jail is constructed and operating that could create significant effects to the environment greater than those, if any, caused by the establishment of the jail along the project description included herein.

The intent of the Initial Study is to inform the public upon which topics the EIR intends to focus, and to invite public comment on additional or different topics or issues. Where a commentor's position is at variance or in addition to the conclusions herein, the County of Orange formally requests that the commentor support the statements made with evidence which will be taken into consideration in the EIR. A commentor's response to this request assists the County in achieving the goals of CEQA by providing the most complete basis of information reasonably possible.

# Opportunities for Public Input Prior to the Completion of the Notice of Preparation Period

The County of Orange plans a scoping meeting before the end of the NOP comment period and the dates are currently being discussed with the respective cities. Notice will be given at least 10 days in advance.

Although not required by CEQA, a scoping meeting provides an additional opportunity for the public to hear presentations on the project and provide oral or written comments. Holding a scoping meeting before the Notice of Preparation comment period closes also assists interested members of the public in focusing their comments. Since the purpose of the scoping meeting is to solicit comments on the matters to be discussed in the EIR, it is not usually a forum where the merits of the project are debated, but rather a forum for the discussion of environmental issues raised by the project.

# **Timing of Draft EIR Distribution**

A specific date for the distribution of the Draft EIR has not yet been set. However, it is anticipated that the Draft EIR will be distributed for its review period sometime after mid-August, 1996.

# Distribution of This Notice

This Notice of Preparation has been distributed to all cities in Orange County, as well as other agencies and interested parties, even though CEQA and its Guidelines only require distribution of the Notice of Preparation to responsible agencies, federal agencies which may be involved in the project, and trustee agencies responsible for natural resources affected by the project. The reason for this extensive distribution is not only to promote public input, but also to alert the cities in the County that virtually every city will be investigated to determine if an alternative jail site could be located there.

# PROJECT DESCRIPTION

# **Background**

According to the 1987 Major Corrections Needs Assessment Study Update prepared by the Omni Group, the Orange County jail system is currently (1996) approximately 3,946 rated beds short of the required number of beds. By the year 2006, that deficit is projected to be 7,090. With the planned expansion of the Theo Lacy facility in the City of Orange as described in EIR 558, the shortfall of rated beds by the year 2006 will be 6,411.

This study projects a need for a total of 10,911 jail beds by the year 2006. This study also recommends alternatives to incarceration which, if implemented, could reduce the projected need for jail beds to 9,700 by the year 2006.

To address this projected shortfall, the County began planning for a jail in Gypsum Canyon which would provide about 6,700 rated jail beds. However, following substantial public controversy and severe funding constraints, the Orange County Board of Supervisors abandoned the proposed Gypsum Canyon Jail project in November, 1991.

On October 1, 1991, the Board of Supervisors empaneled a special "Short-Term Jail Solutions" committee to study near-term increases in jail capacity due to severe overcrowding in Orange County jail facilities. It was determined through the "Report on Short-Term Jail Solutions" that overcrowding exists in several areas, most markedly in the lack of sufficient maximum security housing. Because of the severity of the overcrowding problem, on January 28, 1992 the Board of Supervisors, after examining the study produced by the committee, directed the staff of the County of Orange to provide CEQA documentation and expand the Theo Lacy Jail by 358 beds. The Board simultaneously directed staff to proceed with the environmental documentation for the further expansion of the Theo Lacy facility to approximately 2,228 inmates. On August 8, 1995 the County Board of Supervisors approved the expansion of the Theo Lacy facility to 2,986 regular housing beds plus 125 medical beds.

The Musick facility is currently rated by the State of California Board of Corrections to house only 713 inmates. In an effort to comply with the federal court order against overcrowding issued in *Stewart v. Gates*, in 1985 the County purchased tents and modular units and erected them at the Musick facility as a quick-fix solution to lower the inmate population cap at the Central Men's Jail. Through the use of these housing units, the Sheriff has been housing in excess of 1,200 inmates on the Musick site. All of the housing units at the Musick facility consist of large dormitory style units designed to hold minimum security prisoners. These dormitory style units cannot house maximum security or protective custody prisoners for safety and security reasons.

The current need in the jail system is for medium and maximum security housing units consisting of single-man cells, 2-man cells and small dormitories housing between 4 and 16 inmates. The existing dormitories at the Musick facility house between 50 and 128 inmates each; however, the dormitories themselves, although they are monitored and alarmed, are not lockable. Each of the tent structures at the Musick facility houses 90 inmates in a dormitory setting. These tents are also not lockable, and all 360 inmates in the tent compound could create a disturbance in the central yard if they chose. The inability to segregate and secure inmates into small manageable housing areas is a major security concern. The original housing units are over 30 years old. To maximize the use of the Musick property and construct housing units which are capable of housing inmates of all classification levels, the tents and modular trailer units, as well as the original dormitories constructed in 1963 would be demolished. This would not occur until new housing was constructed on another part of the site. Therefore, the project would be built in at least two phases. This phasing will be described in more detail in the EIR.

This EIR will describe and evaluate the expansion to 7,680 inmates at the Musick facility, with a full range of classifications possible, from minimum to maximum security inmates.

Inmate bookings and releases are proposed to be handled at the facility for a full classification of inmates.

The project will also include a 20,000 square foot Sheriff's Station at the southeasterly corner of the site, and relocation of the Interim Care Facility (ICF) adjacent to the substation from the Manchester Complex in Orange. The Sheriff's Station is a common facility, providing improved law enforcement services to the area. The ICF is a 24-bed home operated by the Mental Health Board of the County of Orange for young people unable to function in a foster or group home placement, or in Juvenile Hall, due to emotional or psychiatric instability. The youths are confined in the home and are not free to come and go.

Alton Parkway will be extended in a northeasterly direction from Irvine Boulevard/Trabuco Road to the project entrance. Although the Musick Drive entrance may still be used for inmate buses and deliveries -- the primary traffic impact of the facility -- staff and visitor access will be absorbed from Alton Parkway as extended.

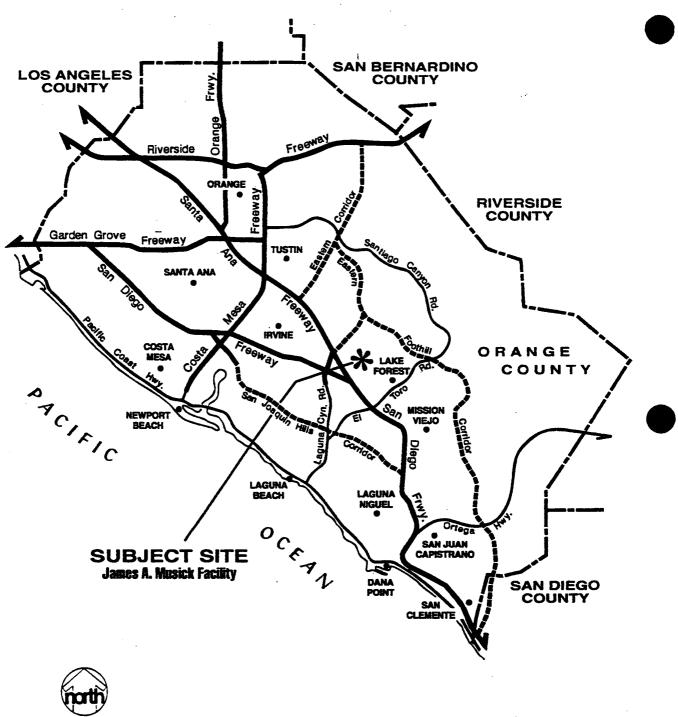
### Location

The James A. Musick Facility lies southeast of the future extension of Alton Parkway and northwest of existing Bake Parkway, in the unincorporated area of the County of Orange. The facility is located in the Sphere of Influence of the City of Irvine, and is immediately adjacent to the City of Lake Forest. The municipal boundary of the City of Irvine borders the property on the south/southwest. Exhibits 1 and 2 depict the regional and specific location of the facility.

### General Description of the Project

The project description for this EIR is necessarily lengthy to provide thorough understanding of all components of the project. The components of the project that are to be analyzed are both physically constructed components and operational characteristics. This EIR will rely, to the extent appropriate, on Final Program EIR 447 for the Musick Facility Expansion, as well as earlier EIRs for related projects and other public documents, in accordance with Public Resources Code §21166. This Project Description and Initial Study are being provided through the NOP process at an early stage in the evolution of the EIR in order to solicit public comment in advance of the preparation of the technical studies. Therefore, final conclusions on all impact matters are not reached in this analysis, nor will such conclusions be presented before the Draft EIR in all cases. The conclusions herein are therefore preliminary and subject to change based on public response to the NOP and additional technical studies.

This Project Description also provides for reasonably foreseeable future phases of this project. Exhibit 3 shows the entirety of the conceptual project proposal, including the Interim Care Facility and the new Sheriff's Station. The layout depicted on Exhibit 3 reflects an arrangement that may be refined through further technical analysis forthcoming from the

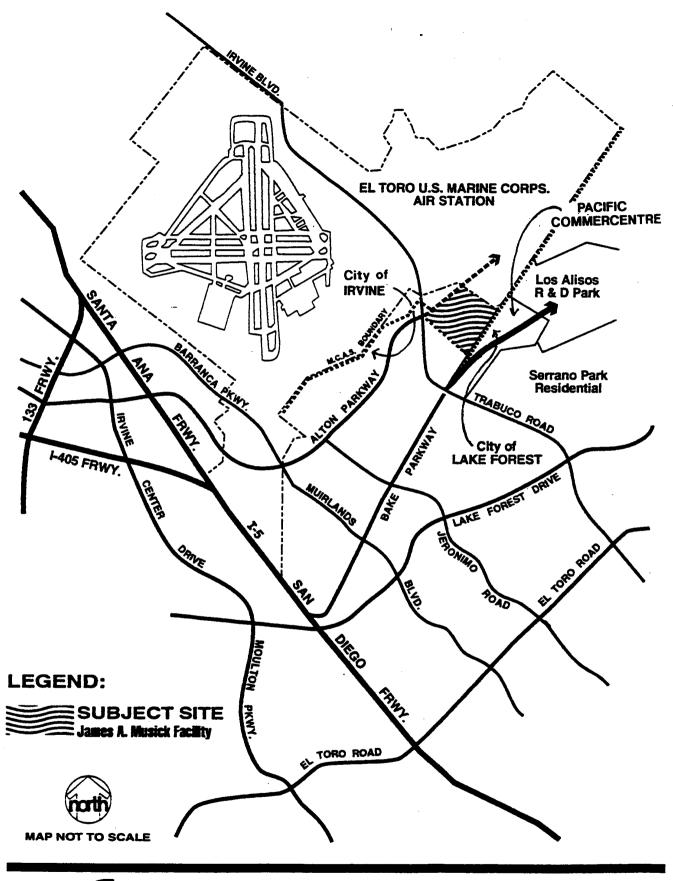






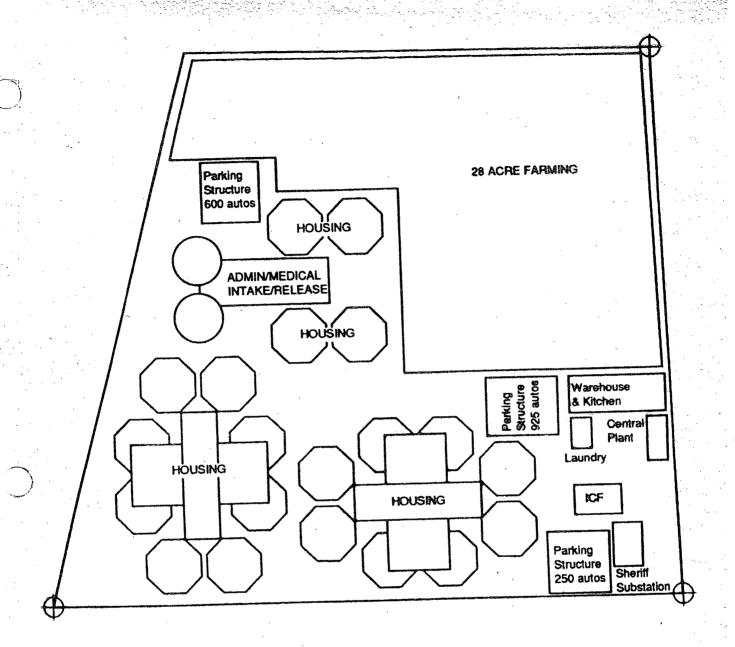
# **Regional Location Map**

**EXHIBIT 1** 





Vicinity Map EXHIBIT 2







MAP NOT TO SCALE



# Proposed Site Plan Layout EXHIBIT 3

EIR, from public comment, and from further agency comment. Again, the reason these buildings are included at this point is to show the maximum structural potential of an expansion for worst case analysis purposes.

The EIR for the project will also consider, as possible related projects and as a reasonably foreseeable future consequence of this project, expansion at other County jail facilities, as well as feasible alternative sites in any city in the County or the unincorporated area. This will be discussed in the Alternatives section of the EIR. It is reasonably foreseeable that the County will need additional jail beds beyond those provided at Musick, because the target number of required beds meets the projected demand only to the year 2006.

Modern cell buildings are designed to be flexible in terms of inmate populations, particularly with respect to double bunking. Therefore, it is foreseeable that the Musick facility will operate with an infinite number of interim inmate populations and classification profiles.

# **Omni Report Projections**

Based upon the 1987 Major Corrections Needs Assessment Study Update prepared by the Omni Group, the number of beds that need to be built by the year 2006 is 7,572. It is the County's proposal to build these at the 100 acre James A. Musick Facility since all of the area in the Theo Lacy Facility in Orange has been exhausted.

The 7,572 number is arrived at as follows:

# **Omni Report Projections**

"New" rated beds required to meet Year 2006 population projections	6,411
"Existing" rated Musick beds that would be rebuilt	713
Subtotal	7,124
Medical beds (7% of new beds - of 6,411 total beds)	448
Total	7,572

However, in conformance with CEQA requirements to disclose the "worst case", the County's EIR for the Musick Facility expansion will examine the maximum number of inmates which could conceivably be housed at the facility based on building geometry. This number is 7,680 inmates.

# **Inmate Classification**

There will be a full range of inmate classifications represented in the inmate population assigned to the facility — minimum, medium and maximum security. There will be both male and female inmates as well as sentenced and pretrial inmates housed at the facility. The ratio of male to female inmates at the facility is forecast to be 6:1.

The 448 medical beds will be comprised of a mix of both male and female beds.

# **Building Configuration**

The entire site will be comprised of a series of building complexes. The jail portion will be comprised of three major jail housing complexes and a warehouse complex. Also located on the site, but outside the secure perimeter of the jail will be the Sheriff's Patrol Station and the Interim Care Facility. Access to the Sheriff's Patrol Station and Interim Care Facility will be separate from the jail.

There will be three major jail housing complexes. Complex 1 is the Administrative/Medical/Intake/Release building shown on Exhibit 3. It contains the booking and processing center where new arrestees are processed and medically screened. It contains housing, to segregate these new arrivals until all screening is complete and the most appropriate security level has been determined for their permanent housing assignment. This complex also serves as a central reception point for inmates returning from court where they may be processed for release or returned to their housing unit. Other inmates housed at the site authorized for release will also be processed and released from this complex. In addition to the medical screening area, there will also be medical housing for the site for male and female inmates, with negative pressure cells for infectious diseases. In addition to the regular housing, there will be an additional 400-500 beds dedicated for medical housing in this complex. Jail administration and visitor services such as cashiering and visitor sign-up will also be located in this complex.

Complex 2 and Complex 3 are identical in design and contain the bulk of the housing on the site. The full range of inmate classifications will be housed in these complexes, both male and female.

During the project conceptualization phase, it was determined that utilizing octagon-shaped buildings would allow more flexibility, better maximize the use of available space, and allow more options in designing the building interiors to provide better control of a wider variety of inmates. The buildings allow the Sheriff-Coroner to segregate inmates based on a wide spectrum of security factors - background, prior criminal record, gang affiliations - which makes for a more secure facility, within and without. Actual experience at the Intake and Release Center in Santa Ana and the octagonal building at Theo Lacy in Orange have demonstrated the effectiveness of this design. Therefore, octagon-shaped buildings are proposed.

The types of housing units that will be constructed will be similar in design to the Intake Release Center in Santa Ana and the existing Cells Building at Theo Lacy. This type of design provides the greatest deal of flexibility when designing the building interiors. Each octagon-shaped building contains one or more housing units called "modules." A module is structured in mezzanine fashion — that is, it is two floors of inmates with an open area in the middle which is two floors high so staff can observe both floors of inmates from one central control booth.

From a construction standpoint, costs increase significantly when buildings exceed the height of five stories. Operationally, staffing costs increase significantly when more than two housing modules are stacked in one building. Therefore, the proposed buildings will contain no more than two housing modules which would be about four stories in height, or 45 feet.

The Warehouse Complex would contain the centralized warehouse for receipt, storage and distribution of all jail supplies. A separate entrance for delivery vehicles would separate warehouse traffic from other jail traffic. Vehicles would first enter a secure sallyport before entering the security yard of the Warehouse Complex. The Warehouse Complex would also contain the new cook-chill kitchen in which food would be prepared for the entire Musick facility as well as other jail facilities as needed. Food is first cooked and then chilled and then later transported in refrigerated units to each of the housing complexes. Rethermalization units in the housing complexes would then reheat the food for distribution to the inmates in their housing units.

Other support functions located in the Warehouse Complex are centralized mail processing, laundry facilities, inmate work and training programs, maintenance and the central plant.

It is important to note that between 25 and 30 acres of agricultural use will continue to be used at the site. It is possible that farming will also be sought on a lease basis outside of the site, to supplement the food program at the jail. Only low-risk, minimum security inmates are permitted to work these areas.

### Phasing .

Expansion of the Musick facility will be accomplished in phases. The Musick facility currently houses in excess of 1,200 inmates. New facilities <u>must</u> be in place before any of the existing housing units can be demolished.

### Phase I

It is likely that Complex "1" and the Warehouse Complex would be built first, since the significant increase to the existing inmate population would require the enlargement of non-housing support areas.

Complex "1" would contain approximately 1,500 new beds for inmates, including some medical housing. It would also contain new intake, release and transportation processing

areas, as well as visitor processing and staff support areas such as locker rooms. The Warehouse complex and support facilities such as kitchen, laundry and central plant would be needed to support the increased population. Off street bookings could begin at the completion of Complex "1". The existing entrance into the Musick Facility and the security gate may have to be temporarily relocated during construction until the new entrance is completed.

### Phase II

Phase II would involve the construction of Complex "2". Complex "2" will add an additional 3000+ inmates of all classification levels.

Existing agricultural areas that will be displaced by new construction will be replaced by new agricultural areas on the site as shown on Exhibit 3.

Phased III would see the demolition of the existing housing units and support facilities. Complex "3" could then be built out, adding the final 3000+ inmates.

Existing agricultural areas that will be displaced by new construction will be replaced by new agricultural areas on the site. Construction of the Sheriff's Southeast Station and the Interim Care Facility could take place during any of the three phases depending upon when funding is available.

The building modules (the octagonal-shaped images on Exhibit 3) can be built in separate sub-phases, and need not be built all at once with the building. Again, pursuant to CEQA, the phasing discussion includes the complete construction of a complex for an examination of maximum impact at that phase.

# SOUTH EAST SHERIFF'S STATION

The South Operations Division of the Orange County Sheriff's Department provides law enforcement services to the unincorporated areas of south Orange County plus the following cities: Dana Point, Laguna Hills, Laguna Niguel, Lake Forest, Mission Viejo, San Clemente and San Juan Capistrano. Since 1979 service has been provided out of the temporary South Substation in Laguna Niguel. The permanent South West Station in Aliso Viejo, scheduled to open in Summer 1996, will replace the temporary structure and ultimately will serve the region west of the I-5 freeway.

The need for a substation facility serving the south east region (east of the I-5 freeway) has been documented as early as 1976 by several reports. The proposed South East Station would be the base for patrol and other law enforcement services for the cities of Lake Forest and Mission Viejo and the unincorporated communities of Foothill Ranch, Portola Hills, Rancho Santa Margarita, Trabuco Canyon, Robinson Ranch, Rancho Cielo, Coto de Caza, Dove Canyon, and Las Flores. Law enforcement personnel providing these services would be deployed from this facility, which would include locker rooms, a secure area to

house patrol cars, a public counter, and office space for law enforcement and support staff and records.

Funding for the facility will be provided through several large development projects in the area. The landowners of these projects entered into development agreements with the County which required them to provide up to \$4.6 million for a Sheriff substation east of the I-5. Most of the landowners then formed Mello Roos community facilities districts to raise the funds for this facility and other public facilities and roads.

The South East Station is currently planned to be 20,000 square feet, with parking for 150 cars for staff and the public. By the year 2005, it is projected that 218 personnel would be assigned to the facility. Of that number, 126 patrol officers utilizing 84 patrol cars would be deployed from the station.

The proposed facility would operate 24 hours per day for sworn personnel with public access to the building available during normal business hours. Public visitation is necessary for the purposes of fingerprinting, filling out police reports, court-ordered child custody exchanges, and other miscellaneous purposes. Currently, an average of approximately 60 members of the public per day visit the existing South Substation in Laguna Niguel, which serves the South West region as well as the South East region. Public visitation can be expected to increase as the population of South County grows.

The facility would be located in the southwest corner of the Musick property. It would be outside the secure perimeter of the jail and would be accessed from Bake Parkway.

# **INTERIM CARE FACILITY (ICF)**

The Interim Care Facility (ICF) is a 24-bed home for emotionally and psychiatrically unstable youths who cannot be placed in foster/group homes or in Juvenile Hall. It is a detention facility, where residents are confined. The home is operated by the Orange County Mental Health Board and will be relocated to this site from the Manchester Complex in Orange at the time that the Theo Lacy facility is expanded.

# EXPLANATION OF ENVIRONMENTAL CHECKLIST ITEMS

The following information provides further details on the environmental issues associated with the proposed Musick Facility Expansion and operation. The analysis below discloses the basis for "yes" and "maybe" responses, as well as "no" responses. The brief explanations below also point to those areas where adequate documentation exists and no further analysis will be undertaken.

Lake Forest, show this site as "institutional." The texts of these plans do not identify the Musick facility as a jail, nor do they prescribe any particular policies for land uses adjacent to Musick. Furthermore, there are buildings within the City of Irvine of an industrial/commercial character approved in the 1980s and 1990 which abut the jail site. While it may be argued that there was reliance on the fact that the Musick facility was approved most recently as a minimum security facility (1986), there has been considerable discussion in the past about converting the Musick facility to a more intensive jail facility. Most recently, this option was reported in the Environmental Impact Report for the expansion of the Theo Lacy facility in Orange. The notices for this Draft EIR distribution appeared in local newspapers. The Pacific Commercentre in the City of Lake Forest to the east of the site has been approved for nonresidential use in the form of industrial/commercial use.

Insofar as General Plan consistency is concerned, the site proposal is consistent with the General Plan of the County. The County is exempt from local zoning for facilities of this type. (Government Code §53090 et seq.)

- I.b) There are no agencies which both have jurisdiction over the property and have "environmental plans." The only agencies with jurisdiction over the property are the County Board of Supervisors, the Sheriff's Department and probably the State Department of Corrections. The area lies within the Sphere of Influence of the City of Irvine and is shown in the City's General Plan but is not within the corporate boundary.
- I.c) The proposal will eliminate agricultural lands from production. However, these lands are now used exclusively for production of food for the jail system, and the mounted patrol facilities. A total of 25-30 acres will still remain in production on the site, and the County is seeking leases from MCAS-El Toro on the base land to expand agricultural production for the jail system and compensate for the loss of fields utilized by the new buildings. The agricultural aspect of the jail operations is particularly important since it saves the County hundreds of thousands of dollars a year in food costs, and provides a productive work program for inmates.

I.d) The physical arrangement of the surrounding community essentially occurred after the jail was established in 1963. To the extent that the presence of the jail could be regarded as having the potential to "divide" the community, it must be assumed that this factor was taken into consideration. The MCAS-El Toro, which presence precedes the jail in time, is now slated for closure. Planning for the future of the base by the County of Orange as the federally-recognized Local Redevelopment Authority has taken the jail and its proposed expansion into consideration, just as the design of the jail has been undertaken with the full range of land uses at the base in mind. Therefore, there is no impact in this issue area.

However, because of the pending nature of new plans for the base, the EIR for the Musick facility expansion will extensively discuss the relationship to the reuse of the base using the three preferred plans designated in the County's NOP for the El Toro Reuse for analysis.

This category has been marked "Potentially Significant Unless Mitigated Incorpora-I.e) tion" in an effort to disclose to the public that the EIR will fully discuss the compatibility with existing land uses in the vicinity, regardless of whether the County believes that compatibility already exists. Since the jail already exists as a facility, the central question is whether its enlargement and expansion of classification, together with the ancillary facilities (booking, release, transportation, central plant, kitchen, etc.) and the ICF and Sheriff's substation, create an incompatible situation with respect to the surrounding land uses. Residential uses are, at closest point, 700 feet from the boundary of the jail, and approximately 1,750 feet from the closest existing confinement building. The closest residential uses in the new confinement building configuration will be approximately the same distance from existing residential. It must be noted that in between the existing residential and the jail site boundary is a major roadway, Bake Parkway, and the Pacific Commercentre Project, which has already been graded. Agricultural and institutional uses exist to the west. In fact, the County actually leases a parcel of land (approximately 58,000 square feet) to one of the adjacent industrial buildings to relieve a shortage of parking at the industrial building site. To the north is the existing MCAS-El Toro, which is planned for closure in 1999. Existing use of the adjacent Marine Corps area at the present time is agriculture and open space along the shared boundary. No conflicts exist with respect to these uses.

To the west of the site is Borrego Canyon Wash, the planned extension of Alton Parkway and agricultural operations on land owned by the MCAS-El Toro and the Irvine Company on separate parcels. A domestic water tank facility owned by Irvine Ranch Water District (IRWD) exists to the west of the jail site.

Although past experience with Theo Lacy and other jails has not revealed unmitigatable incompatibilities with existing land uses within the meaning of CEQA, the County of Orange is committed to using the EIR to fully demonstrate this issue

so that the public is informed not only in a comprehensive way but in context with other issues relevant to the project.

- II.a) The "population" of this facility will be pretrial and sentenced inmates incarcerated due to the fact that they were taken into custody in the belief that they have committed a crime, or they have been convicted of a crime. These are inmates for whom a "cite and release" action is inappropriate. Since the incarceration of such persons is the result of an increase in population, and not a catalyst for an increase in population in and of itself, any impact in the area of population is not foreseen. Even to the extent of an increase in staff, this is still true in that the Orange County Sheriff's Department hires approximately 63% of its staff from existing Orange County residents.
- II.b) For similar reasons as are stated above in response to Item II.a), this is not foreseen as an impact.
- II.c) Though there is no such housing at the site. The phasing plan for this facility calls for the construction of Complex 1 first, which will provide housing for those inmates now residing in existing dormitories and tents. These existing facilities can then be demolished and the remaining buildings can be built.
- III.a) There are no peculiar characteristics at this site which are different in kind or risk than are experienced in other areas of the County. The Final EIR for the Musick facility, certified in 1986, does not reveal any unusual development circumstances with respect to geology or topography. Furthermore, jails -- like schools -- have very stringent construction standards under state law because people are confined in these facilities. No damage to these new types of buildings has ever been experienced in any earthquake or other catastrophe.
- III.b) The site is underlain by Quaternary alluvial soils typical of the general area (i.e., Northwood, Woodbridge, Irvine Industrial Complex). Even standard construction techniques resolve any risk, not to mention the more stringent building standards noted in III.a) above.

Liquefaction and settlement occur when seismic shaking disrupts unconsolidated alluvial soils. Although alluvial soils exist on the site, they are no different from those that exist in the region, and standard construction techniques for compaction will alleviate this risk. The liquefaction and settlement potential for this site is regarded as low, since groundwater is at a considerable depth below the surface.

- III.c) There are no such opportunities in this region.
- III.d) There are no such opportunities in this region.

- III.e) There are no such opportunities on this site.
- III.f) Soils such as those which underlie the site is typically compacted prior to building. The site lacks significant relief and therefore erosion is not a risk. No unstable soils are present. If grading occurs during the rainy season, the County of Orange is subject to all of the typical erosion control measures in force through the Grading and Excavation Code of the County.
- III.g) Some expansive soils exist on-site. However, these soils are common in Orange County and standard construction techniques as enforced through the County Grading and Excavation Code and the Uniform Building Code resolve any potential impacts.
- III.h) As noted in III.g above, there are no expansive soils in this area that pose any unique construction hazards.
- III.i) No such unique physical or geologic features exist on this site.
- IV.a) There will be an increase in impervious surfaces as a result of building coverage. The EIR will address the increase in surface coverage as compared with the existing condition, and will predict the change in runoff volumes and rates.
- IV.b) The 100-year floodplain for the Musick area as a result of its proximity to Borrego Canyon Wash will be disclosed in the EIR together with any grading or construction techniques necessary to overcome this issue. However, this issue has largely been resolved in connection with environmental documentation for Alton Parkway, which includes the modification of Borrego Wash. However, the EIR will call the reader's attention to these documents and briefly summarize the conclusion.
- IV.c) There is no significant discharge into surface waters which will affect the quality of those surface waters as a result of this project. Standard County construction requires stormwater pollution prevention techniques which will be reported in this EIR. However, this item is marked as "potentially significant unless mitigated" to indicate that the EIR will further document this conclusion.
- IV.d) There would be an incremental and minor change in the amount of surface water in Borrego Canyon Wash as a result of the increase in impervious surfaces. The EIR will document that the downstream storm drain system can accept this water.
- IV.e) There is no change in the course or direction of water.
- IV.f) There is no change to groundwater. This groundwater system is not utilized as an aquifer, and lies approximately 30-45 feet below the surface.

- IV.g) There is no alteration in the direction or flow of groundwater.
- IV.h) Groundwater quality becomes an issue if groundwater is being drawn for agricultural or domestic purposes. In this case, the entire jail is on a municipal system (IRWD) and groundwater in the San Diego Creek Watershed is not significantly used below this point for any purpose. Nonetheless, the groundwater quality of the San Diego Creek Watershed will be addressed in the EIR. The contributions of this project to the groundwater constituents are anticipated to be nominal.

There is no effect on the amount of groundwater otherwise available as a result of this project.

- V.a) The project will increase vehicle trips in the area from staff, visitors, deliveries, and inmate buses. A complete traffic study will be accomplished, including intersection capacity utilization analysis.
- V.b) There are no hazards to safety from design features. The principal access to the property is now Musick Drive and will be relocated to Alton Parkway, leaving Musick Drive as a delivery and inmate bus access point. The checklist shows this item as "significant unless mitigated" to indicate that the EIR will document such safety considerations as sight distance.
- V.c) With the extension of Alton Parkway adjacent to the site, which will be undertaken in conjunction with the project to at least the access point, there will be sufficient emergency access to this site through both the Alton Parkway access and what will become the secondary Musick Drive access. The access point(s) for the Sheriff's Station and the ICF will be from Bake Parkway.
- V.d) Sufficient parking for both staff and visitors will be provided on-site, and this will be documented in the EIR.
- V.e) Bike trail plans for the County, the City of Irvine and the City of Lake Forest will be addressed. Since the jail is fully enclosed by security fencing, no hazards are believed to occur.
- V.f) Unlike a normal residential or business use, the principal population of the jail -inmates -- does not use bus turnouts or bicycles. However, a bus route is planned
  by OCTA along Alton Parkway and will be addressed in the EIR to the extent that
  it might be used by employees and visitors of the Musick facility. Released inmates
  are also expected to use bus facilities.
- V.g) There are no railborne or waterborne impacts as a result of this project. The EIR will, however, address the existing MCAS-El Toro operations, as well as the

- potential conversion of MCAS-El Toro into a civilian airport and any transportation/circulation impacts that may attend those developments. A Part 77 analysis will also be conducted.
- VI.a) Because of the relatively low traffic volumes related to the jail and the manner in which the central plant operates, no violation of any air quality standard or contribution to an existing or projected air quality violation is anticipated individually or cumulatively when combined with existing and approved future projects. Nonetheless, the EIR will contain an air quality study.
- VI.b) Pollutants from the jail include steam being discharged from the central plant, and automotive contributions (oil, gas, coolant, etc.). Some medical cells will be of a negative pressure variety, which means that the air is discharged from the site only after being sent through a filtration system. This will be further explained in the EIR.
- VI.c) The nature of the project is such that there are no characteristics of the project that will affect this area of inquiry.
- VI.d) Contrary to creating objectionable odors, construction of this facility will actually eliminate the objectionable odors from certain agricultural operations that are present on the site. These agricultural operations include the presence of chickens and pigs (the cattle already having been removed) and the stable. These uses will be moved outside the site to property located northwest of the facility, much farther from existing residences and businesses.
- VII.a) There will be a nominal increase in existing noise levels as a result of the increased traffic. This will be documented in the EIR and is not expected to be significant.
- VII.b) Both the exposure of inmates to noise levels as a result of military operations, and the exposure of inmates and employees to noise levels resulting from a civilian airport if one is established will be addressed. These issues will also be addressed for the ICF and the Sheriff's Station.
- VIII.a) There are no endangered, threatened or rare species or habitats on the site. As documented in the 1986 Final EIR for the Musick facility expansion and the Natural Communities Conservation Planning Program documentation.
- VIII.b) There are no locally designated species, including heritage trees, on the site. However, the Biological Resources section of the EIR will discuss the on-site and surrounding biological habitats, drawing from extensive County studies in the area.
- VIII.c) There are no locally designated natural communities on the site itself or affected by the buildings to be designed and planned there.

- VIII.d) The extension of Alton Parkway will cause adjustments to Borrego Canyon Wash, which may involve wetlands issues; however, this has been addressed in connection with the Alton Parkway extension studies.
- VIII.e) There are no wildlife disbursal or migration corridors on the site.
- VIII.f) There are no adopted conservation plans or policies affecting this site. The NCCP will be discussed as an adjacent use.
- IX.a),b) There is no potential for interference with scenic vistas or scenic highways in this area. The jail buildings are designed to appear as industrial buildings, and would be in character with industrial/commercial uses surrounding the site.
- IX.c) The elevations of the jail buildings are typical of those built at the Intake and Release Center in Santa Ana and the Theo Lacy Facility in Orange. Graphics will be included to demonstrate the aesthetic characteristics of these buildings. Because the buildings are set back some distance from any existing residential or commercial/industrial area, it is not expected that these effects will be significant. However, this determination is highly subjective and in an effort to disclose important information to the public, graphics and analysis will be included.
- IX.d) Security lighting at the jail is highly confined, particularly because the arrangement of the buildings is very secure and the inmates are within the buildings most, if not all, of the time.
- X.a) No paleontological resources have been discovered on the site, and the site does not have the potential to yield significant paleontological resources. However, mitigation will be offered to monitor grading in case any unanticipated resources are detected.
- X.b) No archaeological resources have been detected on the site. However, observation during grading will be added as a mitigation measure in case any unanticipated resources are located.
- X.c) No historical resources exist on the site.
- X.d) No ethnic cultural values are present on the site.
- X.e) No religious or sacred uses are located within the site.
- XI.a) Since the inmates do not leave the jail facilities and have recreation within the buildings or on the site itself, there will be no demand on neighborhood or regional park facilities.
- XI.b) See response to XI.a). There are no nearby existing recreational opportunities.

XI.c) A review of the three General Plans in the area show no future recreational Plans in the vicinity.

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- XII.a) There are no adopted energy conservation plans with which this project interferes.
- XII.b) The jail operates via a central plant, which is a highly efficient operation drawing its power source from utility companies in the area. Utility companies have indicated their willingness to serve the site, and letters will be obtained from these agencies to document this in writing for the EIR.

There are no mineral resources known to be on the site.

- XIII.a) There are no oil, pesticides, chemicals or radiation emitted at this site in connection with the jail.
- XIII.b) Emergency evacuation of the jail will be a principal focus of the EIR in the event of riot, fire, earthquake or other act of God.
- XIII.c) Since medical facilities will be operated at the jail for inmates, the potential for any health hazard will be discussed in the EIR. However, these facilities operate in the same way as the Irvine Medical and Science Complex or a typical hospital, and therefore it is not expected that these hazards will be significant or unusual.
- XIII.d) There are no existing or potential health hazards in the area.
- XIII.e) The site is completely developed with either buildings or agriculture and there is no fire hazard in the area.
- XIV.a)-e) All aspects of these public services will be addressed in the EIR, in consultation with the County and with the surrounding municipal agencies. Schools are not expected to be affected in terms of service demands.
- XV.a)-e) All utility companies will be contacted regarding their ability to serve the site, and this will be reported in the EIR. However, based on the current operation of the site and the recent utilities which have been installed, adequate capacity appears exist to serve this site.

# **MEMORANDUM**

TO:

File

FROM:

Diane Bathgate

DATE:

June 7, 1996

SUBJECT:

Musick Jail Expansion NOP Hand Delivery

On Friday, June 7, 1996, I delivered the Musick Notice of Preparation to the following recipients:

<u>Time</u>	Addressee	Received By
1:01 PM	Brad Gates, Sheriff-Coroner Assistant to each Supervisor (5) Peter Hersh, City of Irvine Gayle Ackerman, City of Lake Forest 3 extra copies (1 for Jan Mittermier, CEO)	Jeanette (Brad Gates' secretary)
1:12 PM	Mike Ruane, EMA John Sibley, EMA	Patty Arreola
1:15 PM	Tom Matthews, EMA	Tracy Williams
1:31 PM	OC County Clerk-Recorder	Stamped 1st page of NOP is attached (same NOP packet that was mailed out was posted)

Attachment



# P.O. BOX 4048 SANTA ANA, CALIFORNIA 92702-4048

# NOTICE OF PREPARATION FILED

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Date:

6/7/96

GARY L. GRANVILLE, Clerk-Recorder

Subject:

Notice Of Intent To Prepare A

Draft Environmental Impact Report #\_564\_

Project Title: Expansion of James A. Musick Facility; Relocation of

Interim Care Facility; Southeast Sheriff's Station

Applicant:

County of Orange; Orange County Sheriff-Coroner

The Orange County Environmental Management Agency has conducted an Initial Study for the subject project and has determined that an Environmental Impact Report is necessary. The County of Orange will be the Lead Agency for the subject project and will prepare the EIR. In order for the concerns of your agency to be incorporated into the Draft EIR, we need to know the views of your agency as to the scope and content of the environmental information relevant to your agency's statutory responsibilities in connection with the proposed project. Your agency must consider the EIR prepared by the County of Orange when considering your permit or approval for the project. The project description, location, and an analysis indicating the probable environmental effects of the proposed action are contained in the attached materials.

Pursuant to Section 21080.4 of CEQA, your response must be sent as soon as possible but not later than 30 days after receipt of this notice.

If any significant changes in the proposed project occur, we will advise you. If you have need for additional information, contact Paul Lanning of the EMA/Environmental Division at 834-3686.

POSTED

JUN 07 1996

GARY L. GRANVILLE, Clerk-Recorder By \_\_\_\_\_\_\_\_DEPUTY

Attachment: Initial Study

F0250-103.1 R8/85

Aliso Viejo Community Assn. Attn: Marilyn Wolczak 27111 Aliso Creek Road Ste. 100 / Viejo, CA 92656

El Toro Redevelopment Committee Attn: Mark Neibel 23971 Larkwood El Toro, CA 92630

Laguna Canyon Conservancy Attn: Caroly Wood, Pres. P. O. Box 1383 Laguna Beach, CA 92652

MCAS
Attn: 1JP, Ann Dotson
P.O. Box 94003
Santa Ana, CA 92709-4003

North Tustin Community
Association
Attn: James C. Brooks
P. O. Box 427-179
T in, CA 92681-0427

Rural Canyon Residents
Association
P. O. Box 401
Silverado, CA 92676

South Coast Audubon Attn: Maxine Dougan 32128 Paseo Carolina San Juan Capistrano, CA 92675

Building Industry Assn.
Orange County Region
9 Executive Circle, Ste. 100
Irvine, CA 92714

Calif. Native Plant Society Attn: David Bramlet 1691 Mesa Drive A-2 Santa Ana, CA 92707

I trial League of O.C. I wo Park Plaza, Ste. 1250 Irvine, CA 92714 Cleveland National Forest Trabuco District Maribeth Gustafson, Ranger 1147 E. Sixth Street Corona, CA 91719

Foothill Communities Assn. P. O. Box 261
Tustin, CA 92681

Laguna Canyon Property
Owners Assn.
Attn: Ken Lauher
20522 Laguna Cnyn. Road, #101
Laguna Beach, CA 92654

North Irvine Villages
Association
4790 Irvine Blvd, Ste. 105
P. O. Box 254
Irvine, CA 92720

R. Santa Margarita Civic Assn. Attn: Charles L. Terry, AIA Chairman, Planning Committee 31441 S. Margarite Pkwy #A-260 R. Santa Margarita, CA 92688

Serrano Park Homeowners Assn. c/o Cardinal Property Mgmt. 1290 N. Hancock, Ste. 103 Anaheim, CA 92807

South Coast Audubon Attn: Maxine Dougan 32128 Paseo Carolina San Juan Capistrano, CA 92675

Calif. Native Plant Society c/o Fullerton Arboretum Calif. State Univ. Fullerton Fullerton, CA 92634

Calif. Native Plant Society c/o CSU, Fullerton Attn: Celia Kutcher 800 N. State College Blvd. Fullerton, CA 92634

The Irvine Company
Attn: Monica Florian
550 Newport Center Dr., Box I
Newport Beach, CA 92658-8904

Coto de Caza Specific Plan Board of Review Attn: Christy Doeren 23333 Ave. L Caza Coto de Caza, CA 92679

Golden Rain Foundation of Laguna Hills P. O. Box 2220 Laguna Hills, CA 92653

Leisure World Laguna Hills Community & Govt. Relations Attn: Kirk Watilo, Director P. O. Box 2220 Laguna Hills, CA 92654

North Tustin Advisory
Committee
Attn: Michael Gray
1022 SE Skyline
Santa Ana, CA 92705

Rural Cayons Conservation Fund Attn: Ray Chandos P. O. Box 556 Trabuco Canyon, CA 92678

Irvine Land Management
Agricultural Div.
Peter Changala, Director
550 Newport Center Drive
Newport Beach, CA 92658-6370

Serrano Park Community Assn. c/o Cardinal Property Mgt. Inc. Attn: Annette U'Ren 1290 N. Hancock Street, Ste. 103 Anaheim, CA 92807

Calif. Native Plant Society
Attn: Tony Bomkamp 250-5555
1296 Flower Street
Anaheim, CA 92805

Gabrieleno Indians James Navajo Velasques 1226 W. Third Street Santa Ana, CA 92703

Irvine Historical Society 5 San Joaquin Irvine, CA 92715

Juaneno Band of Mission Indians Attn: Raymond Belardes 16760 Paradise Mountain Road y Center, CA 92082

National Audubon Society, Inc. Attn: Pete Desimone, Dir. P. O. Box 967 Trabuco Canyon, CA 92678

Sierra Club
Orange Co. Foothill Subcomm.
Attn: Kenneth S. Croker
2783 Mendoza Drive
Costa Mesa, CA 92626

O. C. Bicycle Coalition Don Harvey 630 Glassell, Ste. 100 Orange, CA 92666

Bureau of Land Management BLM Federal Building Attn: Ed Hastey, State Dir. 2800 Cottage Way, Rm. E2841 amento, CA 95825-1889

Federal Emergency Mgmt.
Agency
Bldg. 105, Region 9
Presidio, CA 94129

U. S. Dept. of the Navy Natural Resources Office Camp Pendleton Oceanside, CA 92055-5010

U.S. Naval Weapons Station Code 20 Seal Beach, CA 90740-5000

CA Water Resources Control
Board
P. O. Box 100
Sacramento, CA 95801-0100

Dept of Transportation-District 12 2501 Pullman Street Santa Ana, CA 92705 League of Women Voters of O.C. Patricia Harrigan
47 Jasmine Creek Drive
Corona del Mar, CA 92625

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Santa Margarita Company Planning & Entitlement Attn: Richard Broming, V.P. 28811 Ortego Highway San Juan Capistrano, CA 92693

Sierra Sage of So. O.C. Group Attn: Mike Redding P. O. Box 2724 Capistrano Beach, CA 92624

Foothill Ranch Co. 25200 La Paz Road, #210 Laguna Hills, CA 92653

California State Office David Harlow - USFWS Consolidated Rev. Team Leader 2800 Cottage Way, Rm. E-1803 Sacramento, CA 95825

U. S. Army Corps of Engineers Environmental Resource Branch Ruth Bajza Villalobos 300 N.L.A. Street, Rm 6637 Los Angeles, CA 90012-2325

U. S. Env. Protection Agency Jacqueline Wyland (E-3) 75 Hawthorne Street San Francisco, CA 94105-3901

FAA AWP613 Peter Melia 15000 Aviation Blvd Lawndale, CA 90261

Comprehensive Planning Dept. SCAG 818 West 7th Street 12th Floor Los Angeles, CA 90017

CA Public Utilities Commission Environmental Reviewer 505 Van Ness Avenue San Francisco, CA 94102 Mission Viejo Company Attn: Steve Delson 26137 La Paz Road Mission Viejo, CA 92691

Sierra Club - Orange County Chapter P. O. Box 5367 Fullerton, CA 92635

The Wildlife Society Southern Calif. Chapter c/o Kim Gould-SCE P. O. Box 800 Rosemead, CA 91770

Baker Ranch Properties Attn: Chris Veech 4000 Barranca Pkwy, #270 Irvine, CA 92714

Federal Aviation Adm.
Western-Pacific Region
Attn: Barry Brayer, AWP-8
Box 92007, Worldway Postal Ctr.
Los Angeles, CA 90009-2007

U. S. Coast Guard Commander
(OAN)
Eleventh Coast Guard District
400 Oceangate
Long Beach, CA 90822

U. S. Fish & Wildlife Service Attn: Bob James 2730 Loker Avenue West Carlsbad, CA 92008

Southwest Division Naval Facilities Eng. Command Sherry Ashbaugh 1220 Pacific Highway San Diego, CA 92132

State Clearinghouse
Office of Local Government
Affairs
1400 Tenth Street, Rm. 121
Sacramento, CA 95814

South Coast Air Quality
Mgmt. Planning & Rules
P. O. Box 4939
21865 E. Copley Drive
Diamond Bar, CA 91765-0939

Calif. Div. of Aeronautics 1130 K Street P. O. Box 942873, M.S. 40 mento, CA 94273-0001

Calif. State Air Resources Bd. Attn: peter Venturini P. O. Box 2815 Sacramento, CA 95812 Calif. Dept. of Conservation 1416 9th Street, Rm. 1326-2 Sacramento, CA 95814

California State
Fish & Game Dept, Region 5
330 Golden Shore, Ste. 50
Long Beach, CA 90802

California State Fish & Game 1416 Ninth Street Sacramento, CA 95814 So. CA Haz. Waste Mgmt. Auth. 818 West 7th Street, 12th Floor Los Angeles, CA 90017

California Highway Patrol Planning & Analysis Div. 2555 First Avenue Sacramento, CA 95818 Calif. Dept. of Housing & Community Dev.
William Murphy
P. O. Box 952053
Sacramento, CA 94252-2053

CA Integrated Waste Mgt. Bd. 8800 Cal Center Drive Sacramento, CA 95826

Calif. State Lands Commission 100 Howe Avenue, Ste. 100-South Sacramento, CA 95825-8202 Calif. Dept. of Park & Rec. P. O. Box 942896 Sacramento, CA 94296-0001 Calif. State Parks & Rec. Orange Coast Dist. 18331 Enterprise Lane Huntington Beach, CA 92648

Calif. Dept of Parks & Rec. Orange Coast Dist.

Jack R. Roggenbuck

3030 Ave. del Presidente

Clemente, CA 92672

CA Public Utilities Comm. Environmental Reviewer 505 Van Ness Avenue San Francisco, CA 94102 Calif. Regional Water Quality Control Bd.-Santa Ana Reg. 3737 Main Street, Suite 500 Riverside, CA 92501-3339

Airport Land Use Comm. for O.C. Attn: Eric Freed John Wayne Airport 3151 Airway Ave, K-101 Costa Mesa, CA 92656 Orange County Fire Authority Attn: Steve Ohlsen 180 South Water Street P. O. Box 86 Orange, CA 92666-0086 Orange County Sheriff Dept. Attn: Brad Gates 550 North Flower Santa Ana, CA 92703

OCTA
Attn: Lisa Mills
550 South Main St
P. O. Box 14184
Orange, CA 92613-1584

Transportation Corr. Agencies P. O. Box 28870 Santa Ana, CA 92799-8870 O.C. Vector Control Dist. P. O. Box 87 Santa Ana, CA 92702

O. C. Mental Health Board Attn: Lester S. Goldstein, M.D. 515 N. Sycamore, Rm. 422 Santa Ana, CA 92701 O. C. Health Care Agency Attn: David Riley 515 N. Sycamore Street Santa Ana, CA 92701 John Wayne Airport Authority Attn: O. B. Schooley, Dir. 3151 Airway Ave., K-101 Costa Mesa, CA 92626

City of Anaheim 200 S. Anaheim Blvd. P. O. Box 3222 Anaheim, CA 92803 City of Brea 1 Civic Center Circle Brea, CA 92621 City of Buena Park 6650 Beach Blvd. P. O. Box 5009 Buena Park, CA 90620-5009

of Corona Del Mar 2855 E. Coast Highway P. O. Box 72 Corona Del Mar, CA 92625 City of Costa Mesa Planning Division Attn: Kristen Petros P. O. Box 1200 Costa Mesa, CA 92628-1200 City of Cypress 5275 Orange Avenue P. O. Box 609 Cypress, CA 90630 City of Dana Point Community Development 33282 Golden Lantern, Ste. 212 Point, CA 92629

City of Garden Grove Development Services 11391 Acacia Parkway P. O. Box 3070 Garden Grove, CA 92640

City of Laguna Beach Community Development 505 Forest Avenue Laguna Beach, CA 92651-2394

City of La Habra 201 E. La Habra Blvd. P. O. Box 337 La Habra, CA 90633-0337

City of Los Alamitos
Planning Services
P. O. Box 3147
3191 Katella Avenue
Alamitos, CA 90720-0347

Environmental Quality Affairs Committee/City Newport Beach Attn: Nancy Gardner 323 Jasmine Corona del Mar, CA 92625

City of San Clemente Community Development 100 Avenida Presidio San Clemente, CA 92672

City of Seal Beach Development Services 211 8th Street Seal Beach, CA 90740

City of Villa Park 17855 Santiago Blvd. Villa Park, CA 92667

- County of Los Angeles
rall of Administration
500 W. Temple Street
Los Angeles, CA 90012

City of Fountain Valley 10200 Slater Avenue Fountain Valley, CA 92728

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City of Huntington Beach Community Development 2000 Main Street Huntington Beach, CA 92648

City of Laguna Hills 25201 Paseo de Alicia Suite 150 Laguna Hills, CA 92653

City of Lake Forest Community Development Attn: Kathy Graham 23778 Mercury Road Lake Forest, CA 92630

City of Mission Viejo Community Development 25909 Pala, Ste. 200 Mission Viejo, CA 92691

City of Orange Community Development 300 E. Chapman Avenue P. O. Box 449 Orange, CA 92666

City of San Juan Capistrano 32400 Paseo Adelanto San Juan Capistrano, CA 92677

City of Stanton 7800 Katella Avenue Stanton, CA 90680

City of Westminster 8200 Westminster Blvd. Westminster, CA 92683

CAO - County of Riverside 480 Lemon Street Riverside, CA 92501 City of Fullerton Development Services 303 W. Commonwealth Avenue Fullerton, CA 92633

City of Irvine
Community Development
Attn: Peter Hersh
1 Civic Center Plaza
P.O. Box 19575
Irvine, CA 92713-9575

City of Laguna Niguel Community Development 27801 La Paz Road Laguna Niguel, CA 92656

City of La Palma 7822 Walker Street La Palma, CA 90623

City of Newport Beach Attn: Patricia Temple P. O. Box 1768 3300 Newport Blvd. Newport Beach, CA 92659-1768

City of Placentia
Development Services
401 E. Chapman Avenue
Placentia, CA 92670

City of Santa Ana 20 Civic Center Plaza P. O. Box 1988 Santa Ana, CA 92701

City of Tustin 300 Centennial Way Tustin, CA 92680

City of Yorba Linda 4845 Casa Loma P. O. Box 87014 Yorba Linda, CA 92686-8714

CAO - County of San Diego 5201 Ruffin Road, #B San Diego, CA 92123

CAO - County of San Bernardino 1111 E. Mill Street, Bldg. #1 San Bernardino, CA 92415

Irvine Unified School District Attn: Dr. Dennis Smith, Superintendent 5050 Barranca Parkway

Saddleback Community College District 28000 Marguerite Parkway Mission Viejo, CA 92692

Irvine, CA 92604

Heritage Park Regional Branch Library 14361 Yale Avenue Irvine, CA 92714

Orange County Library Mission Viejo Branch 24851 Chrisanta Drive Mission Viejo, CA 92691

Aliso Water Management Agency Attn: General Manager 30290 Rancho Viejo Road San Juan Capistrano, CA 92675

Los Alisos Water District Attn: Kenneth Petersen P. O. Box 699 Lake Forest, CA 92630-0699

Municipal Water Dist. of O.C. Stan Sprague, General Manager P. O. Box 20895 10500 Ellis Avenue Fountain Valley, CA 92728

Pacific Bell
Attn: Jim Bass
1452 Edinger Avenue, Rm. 1331
Tustin, CA 92680

1 nern California Edison Environmental Affairs 2244 Walnut Grove Avenue P. O. Box 800 Rosemead, CA 91770 Capistrano Unified School
District
32972 Calle Perfecto
San Juan Capistano, CA 92675

Laguna Beach Unified School
District
550 Blumont
Laguna Beach, CA 92651

Saddleback Valley Unified School District Attn: Dr. Peter Hartman 25631 Diseno Drive Mission Viejo, CA 92691

Irvine/University Park Branch Library 4512 Sandburg Way Irvine, CA 92715

Orange County Library El Toro Branch 24672 Raymond Avenue El Toro, CA 92630

El Toro Water District Ron Kennedy, General Manager P. O. Box 4000 Laguna Hills, CA 92654

Metropolitan Water Dist. of Southern California P. O.Box 54135 Los Angeles, CA 90054

O.C. Solid Waste Enforcement Agency Jack Goetzinger, Exec. Officer 2009 E. Edinger Avenue Santa Ana, CA 92705

General Telephone Attn: John Herrera Manager, Business Accounts 2801 Townsgate Road, Ste. 214 Westlake Village, CA 91361

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Fullerton
Dept of Anthropology H420
District 14 Archaeo Survey
Fullerton, CA 92634

Newport Mesa Unified School District 1601 16th Street Newport Beach, CA 92663

Tustin Unified School District 300 South C Street Tustin, CA 92680

Orange County Branch Library 14361 Yale Avenue Irvine, CA 92714

UCI Main Library P. O. Box 19557 Irvine, CA 92713

Irvine Ranch Water District 15600 Sand Canyon Avenue P. O. Box 57000 Irvine, CA 92619-7000

Moulton Niguel Water District 27500 La Paz Road Laguna Niguel, CA 92677

Atchison, Topeka & Santa Fe RR 740 E. Carnegie Drive San Bernardino, CA 92408-3571

San Diego Gas & Electric Attn: Donald L. Rose P. O. Box 1831 San Diego, CA 92112

Southern California Gas Co. Attn: Rick Ojeda P. O. Box 3334 Anaheim, CA 92803

Cox Communications
Attn: Peter Agnew
26181 Ave. Aeropuerto
uan Capistrano, CA 92675

Ron Strom, Executive Assistant O. C. Board of Supvrs, District 2 P.O. Box 687 Santa Ana, CA 92702-0687

Tom Mathews, Director Orange County EMA Planning P. O. Box 4048 Santa Ana, CA 92702-4048

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Riverside Co. Sheriff's Dept. Attn: Larry Smith 4095 Lemon Street Riverside, CA 92502 Jan Mittermeier, CEO John Wayne Airport 3151 Airway Drive, K-101 Costa Mesa, CA 92626

Dean Olsen, Executive Assistant O. C. Board of Supvrs, District 4 P.O. Box 687 Santa Ana, CA 92702-0687

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John Sibley Chief Deputy Director Orange County EMA P. O. Box 4048 Santa Ana, CA 92702-4048

State of California Board of Corrections 600 Bercut Drive Sacramento, CA 95814

Orange County Water District P. O. Box 8300 Fountain Valley, CA 92728-0300

715

Rob Richardson, Exec. Assistant O. C. Board of Supvrs, District 1 P.O. Box 687 Santa Ana, CA 92702-0687

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L. A. Co. Sheriff's Dept.Attn: Sherman Block4700 Ramona Blvd.Monterey Park, CA 91754-2169

Waste Management of Orange County Attn: Colin Wittke 1800 S. Grand Avenue Santa Ana, California 92705



# **PUBLIC NOTICE** NOTICE OF INTENT TO PREPARE AN ENVIRONMENT IMPACT REPORT **Environmental Impact Report #564**

- Expansion of Existing Jail Facility:

   James A. Musick Expansion And Operation
- Relocation of Intermediate Care Facility
  Southeast Sheriff's Substation

# PROJECT:

The proposed project to be evaluated in the EIR is the expansion and operation of the Musick Jail, located at 13502 Musick Drive in Irvine, to a maximum of 7,680 inmates from the current population of approximately 1200 - plus. The population of 7,680 inmates represents a "worst case" scenario. The proposed expansion is anticipated to be phased over time with a variety of inmate population levels occurring over the project buildout. A full range of inmate classifications will be incarcerated in the facility including minimum, medium, and maximum security inmates. Construction will entail development of inmate housing units in either a cell or dormitory configuration. Related support structures will also be constructed.

The project also includes booking and release of inmates, the construction of a warehouse and central plant, and parking structures. Finally, a Sheriff's substation and an Intermediate Care Facility will be located on the site.

At a minimum the EIR will examine the potential impacts resulting from the proposed project in the following categories: traffic; air quality; noise; land use; water resources; grading and seismic impacts; safety; aesthetics; light and glare; public services; socioeconomic impacts; and public health and safety. Additional impacts may be identified and addressed during the environmental process. The EIR will also evaluate a range of alternatives to the proposed project including potential alternative sites, and alternatives to incarceration. A more complete description of the proposed project is included in the Notice of Preparation which can be obtained at the location listed below.

# NOP REVIEW PERIOD

A Notice of Preparation (NOP) has been prepared for this EIR and is currently available for review. Anyone interested in receiving a copy of the NOP should contact Paul Lanning at (714) 834-3686 or write to him at the address below.

Written comments on the NOP will be accepted from now until July 8, 1996.

Comments should be addressed to: Manager, EMA Environmental & Project Planning 300 N. Flower Street, Room 321 P.O. Box 4048 Santa Ana, California 92702

A scoping meeting to solicit public input on this project will be scheduled for some time in June of this year. Notice as to the date, time, and place of this meeting will be provided in advance of the meeting by mail to all who have indicated interest and by publication in this newspaper.

Publish: June 8, 1996

# PROJECT LOCATION MAP